

## Message Text

LIMITED OFFICIAL USE

PAGE 01 STATE 009719

70

ORIGIN OFA-01

INFO OCT-01 EUR-12 EA-07 IO-11 ISO-00 SS-15 L-03 H-02

ARA-06 COME-00 CIAE-00 INR-07 NSAE-00 NSC-05 CG-00

DOT-00 DLOS-04 OES-03 PM-04 DODE-00 OIC-02 EB-07

AID-05 AGR-05 /100 R

DRAFTED BY OES/OFA/FA:LNSCHOWENGERDT:PAH

APPROVED BY T:MR. MAW

OES/OFA/FA:LMNAKATSU

OES/OFA/MST:WLSULLIVAN

L/OES:JTBURTON

H:JMACKENZIE

EUR/SOV:JCOLBERT

EA/J:DEMING

ARA/CCA:THOLLADAY S/S:RKUCHEL

NMFS/COMM:CPRICE (SUBS)

----- 103789

P 150016Z JAN 76

FM SECSTATE WASHDC

TO AMEMBASSY SOFIA PRIORITY

AMEMBASSY OTTAWA

AMEMBASSY COPENHAGEN

AMEMBASSY PARIS

AMEMBASSY BONN

AMEMBASSY BERLIN

AMEMBASSY REYKJAVIK

AMEMBASSY ROME

AMEMBASSY TOKYO

AMEMBASSY OSLO

AMEMBASSY WARSAW

AMEMBASSY LISBON

AMEMBASSY BUCHAREST

AMEMBASSY MADRID

AMEMBASSY MOSCOW PRIORITY

AMEMBASSY LONDON

INFO USMISSION USUN NEW YORK PRIORITY

LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 02 STATE 009719

AMEMBASSY BERN

AMCONSUL HALIFAX BY POUCH

LIMITED OFFICIAL USE STATE 009719

E.O. 11652: N/A

TAGS: ICNAF, EFIS, XN, OCON

SUBJECT: ICNAF SPECIAL MEETING, ROME, JAN 21-26

REFERENCE: A. STATE 225088 SEP 75 B. STATE 193300 AUG 75  
C. STATE 163237 JUL 75 D. STATE 240675 OCT 75  
FOR AMBASSADOR FROM UNDER SECRETARY MAW - -

ROME FOR EMBASSY ACTION, FODAG ACTION

1. ICNAF WILL HOLD SPECIAL MEETING AT FAO IN ROME JANUARY 21-26 TO CONSIDER CONSERVATION AND ALLOCATION OF HERRING STOCKS OFF US AND POSSIBLY OFF CANADIAN COASTS, FINAL ACTION ON DETAILS OF FISHING EFFORT REDUCTIONS PROPOSED BY CANADA AND ADOPTED IN MONTREAL AND ENFORCEMENT MEASURES PROPOSED BY US.

2- DRAWING ON INFORMATION PRESENTED BELOW AND ON BACKGROUND IN REFTELS, YOU ARE REQUESTED TO PRESENT AT A HIGH LEVEL IN FOREIGN MINISTRY OUR VERY GREAT CONCERN THAT ICNAF MAKE SIGNIFICANT ADVANCES AT SPECIAL MEETING, ESPECIALLY ON ENFORCEMENT ISSUES AND SETTING SUITABLY LOW HERRING QUOTAS. RECALLING PRESIDENT FORD'S PERSONAL MESSAGE TO THE COMMISSION, WHICH I DELIVERED AT THE

SEPTEMBER MEETING IN MONTREAL, AND NOTING PROGRESS WHICH WAS MADE AT THAT MEETING ON CONSERVATION ISSUES, GOVERNMENTS SHOULD BE REMINDED THAT OUR CONCERN HAS NOT LESSENED. IN FACT, IT IS ESSENTIAL THAT ICNAF CONCENTRATE NOW ON IMPLEMENTING EFFECTIVE NEW ENFORCEMENT MEASURES TO INSURE THAT AGREED CONSERVATION REGULATIONS WILL BE EFFECTIVELY APPLIED. GOVERNMENTS SHOULD UNDERSTAND GREAT IMPORTANCE USG ATTACHES TO DEMONSTRABLE PROGRESS AT ROME MEETING, AND LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 03 STATE 009719

OUR HOPE THAT THEIR DELEGATIONS ARE PREPARED TO BE FORTHCOMING.

3. YOU WILL RECALL THE EMPHASIS WE PLACED ON EFFECTIVE ENFORCEMENT AS WELL AS CONSERVATION PRIOR TO AND AT THE SPECIAL ICNAF MEETING IN MONTREAL. WE DID NOT SEEK AGREEMENT ON FURTHER SPECIFIC ENFORCEMENT MEASURES AT MONTREAL ONLY BECAUSE OF THE CROWDED AGENDA, AND SPECIFICALLY

NOTED THAT WE WOULD BE LOOKING TO MORE EXTENSIVE AGREEMENT ON EFFECTIVE ENFORCEMENT AT THE ROME MEETING. THE HERRING QUOTAS WERE SPECIFICALLY DEFERRED BY THE 1975 ANNUAL MEETING TO THE ROME MEETING BECAUSE FURTHER SCIENTIFIC INFORMATION WOULD BE AVAILABLE ON WHICH TO BASE THE QUOTAS, THIS IN THE FACE OF A CERTAIN MAJOR CUT IN HERRING QUOTAS; THE HERRING OFF THE US COAST BEING ALMOST THE LAST MAJOR CONSERVATION PROBLEM ICNAF HAS NOT BROUGHT UNDER EFFECTIVE CONTROL. THUS THE PRESIDENT'S WORDS IN HIS MESSAGE TO THE MONTREAL MEETING (REFTEL A), THE SECRETARY'S WORDS QUOTED IN THE AIDE MEMOIRE PRESENTED BEFORE THE MONTREAL MEETING (REFTEL B), AND MY WORDS TO THE MONTREAL MEETING (REFTEL A) ON ENFORCEMENT, CONSERVATION, AND PROTECTION OF U.S. FISHERIES INTERESTS ALL APPLY EQUALLY TO THE ROME MEETING. IN THIS CONNECTION, THE ACTION REQUIRED ON ALL ITEMS BEFORE THE ROME MEETING CAN BE CONSIDERED TO BE AN EXTENSION OF THE MONTREAL MEETING. I WISH YOU TO MAKE THIS CLEAR IN YOUR REPRESENTATIONS.

4. KEY TO HERRING CONSERVATION IS AGREEMENT ON A QUOTA WHICH WILL PERMIT GEORGES BANK STOCK TO BEGIN TO REBUILD. THE STOCK IS CURRENTLY IN SUBSTANTIAL DECLINE. U.S. SCIENTISTS INDICATE 37 THOUSAND METRIC TON TOTAL QUOTA WOULD PROBABLY PRODUCE A TEN PERCENT INCREASE IN OVERALL STOCK SIZE, PERMITTING MEANINGFUL BEGINNING OF RECOVERY. ADDITIONAL INFORMATION IS CONTAINED IN NOTE BY U.S. COMMISSIONERS ON HERRING REGULATIONS FOR

SUBAREA 5 - STATISTICAL AREA 6 SENT SEPTTEL. WE CAN NOT OURSELVES INDICATE PRECISELY WHAT HERRING QUOTA WE WILL AGREE TO PENDING CONSIDERATION OF THE CURRENT ICNAF SCIENTIFIC COMMITTEE'S WORK (FAO JAN 12-17) BY THE U.S. DEL, BUT IT SEEMS CERTAIN TO US THAT A VERY LOW QUOTA LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 04 STATE 009719

IS REQUIRED IF CONSERVATION IS TO BE EFFECTIVE.

5. ENFORCEMENT ISSUES INVOLVE PROPOSALS BY U.S. TO INCREASE EFFECTIVENESS OF ICNAF JOINT SCHEME OF INTERNATIONAL ENFORCEMENT BY ALLOWING INSPECTORS TO DETAIN VESSELS FOUND IN VIOLATION OF ICNAF REGULATIONS UNTIL ARRIVAL OF A FLAG STATE INSPECTOR ON SCENE TO VERIFY VIOLATION, WITHDRAWAL OF REGISTRATION TO FISH IN ICNAF AREA UPON FLAG STATE FINDING OF VIOLATION, AND QUOTA PENALTIES, FOR EXCEEDING QUOTAS ASSIGNED. DETAILED PROPOSALS CONTAINED IN NOTE BY U.S. COMMISSIONERS SENT SEPTTEL.

6. IT IS POSSIBLE THAT THE SENATE WILL BE VOTING ON THE 200 MILE FISHERIES LEGISLATION DURING THE COURSE OF THE ICNAF MEETING. WHILE WE CAN OFFER NO ASSURANCES THAT

SUCCESS AT THE ICNAF MEETING IN DEALING WITH ENFORCEMENT AND THE HERRING QUOTAS WILL DEFEAT THE LEGISLATION, FAILURE AT THE ICNAF MEETING WILL CERTAINLY ENCOURAGE PASSAGE, AND THIS WILL NOT HELP IN FUTURE DEALINGS RE FISHING IN U.S. 200 MILE ZONE FOR THOSE WHO DO NOT CO-OPERATE IN ENSURING SUCCESSFUL ICNAF MEETING IN ROME.

7. FISHERIES OFFICIALS SHOULD ALSO BE APPROACHED AS IN PAST.

8. ALL ACTION POSTS EXCEPT OTTAWA AND FODAG - PLEASE REPORT ON REACTIONS ASAP TO DEPT, INFO ROME FODAG, COPENHAGEN FOR REGIONAL FISHERIES ATTACHE, USUN. ALSO REPORT WHICH OF THE LOCAL ICNAF FISHERIES OFFICIALS LEFT FOR ROME BEFORE THE PRESENTATION TO ATTEND THE ICNAF SCIENTIFIC COMMITTEE JAN 12-17 OR THE ICNAF ENFORCEMENT COMMITTEE JAN 19-20.

9. OTTAWA - PLEASE INFORM EXTAFF AND ENVIRONMENT FOR INFO ONLY.

10. FODAG - HEAD OF U.S. DEL DAVID H. WALLACE ARRIVES

JAN 15 FOR LATTER PART OF SCIENTIFIC AND ENFORCEMENT COMMITTEES. PLEASE INFORM HIM OF ANY SIGNIFICANT REPORTS, INCLUDING DEPARTURE ANY ICNAF REPS FOR ROME PRIOR TO LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 05 STATE 009719

REPRESENTATIONS. ALSO PLEASE INFORM DR. A.W.H. NEEDLER, HEAD OF CANADIAN DEL WHO IS ALREADY IN ROME FOR COFI EXPERTS MEETING OF REPRESENTATIONS FOR INFO.

11. BERN - CUBA HAS BECOME MEMBER OF ICNAF SINCE MONTREAL MEETING DUE TO SHORT TIME AND UNAVAILABILITY OF REFS AND BACKGROUND ON ICNAF, DEPT IS MAKING REPRESENTATION THROUGH CZECH EMBASSY HERE. KISSINGER

LIMITED OFFICIAL USE

NNN

## Message Attributes

**Automatic Decaptioning:** X  
**Capture Date:** 01 JAN 1994  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** MEETING AGENDA, HERRING, FISHERIES MEETINGS, FISHING AGREEMENTS  
**Control Number:** n/a  
**Copy:** SINGLE  
**Draft Date:** 15 JAN 1976  
**Decaption Date:** 01 JAN 1960  
**Decaption Note:**  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Authority:** morefirh  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 28 MAY 2004  
**Disposition Event:**  
**Disposition History:** n/a  
**Disposition Reason:**  
**Disposition Remarks:**  
**Document Number:** 1976STATE009719  
**Document Source:** CORE  
**Document Unique ID:** 00  
**Drafter:** LNSCHOWENGERDT:PAH  
**Enclosure:** n/a  
**Executive Order:** N/A  
**Errors:** N/A  
**Film Number:** D760014-0966  
**From:** STATE  
**Handling Restrictions:** n/a  
**Image Path:**  
**ISecure:** 1  
**Legacy Key:** link1976/newtext/t19760153/aaaabvfn.tel  
**Line Count:** 209  
**Locator:** TEXT ON-LINE, ON MICROFILM  
**Office:** ORIGIN OFA  
**Original Classification:** LIMITED OFFICIAL USE  
**Original Handling Restrictions:** n/a  
**Original Previous Classification:** n/a  
**Original Previous Handling Restrictions:** n/a  
**Page Count:** 4  
**Previous Channel Indicators:** n/a  
**Previous Classification:** LIMITED OFFICIAL USE  
**Previous Handling Restrictions:** n/a  
**Reference:** 76 STATE 225088, 76 STATE 193300  
**Review Action:** RELEASED, APPROVED  
**Review Authority:** morefirh  
**Review Comment:** n/a  
**Review Content Flags:**  
**Review Date:** 07 APR 2004  
**Review Event:**  
**Review Exemptions:** n/a  
**Review History:** RELEASED <07 APR 2004 by BoyleJA>; APPROVED <23 APR 2004 by morefirh>  
**Review Markings:**

Margaret P. Grafeld  
Declassified/Released  
US Department of State  
EO Systematic Review  
04 MAY 2006

**Review Media Identifier:**  
**Review Referrals:** n/a  
**Review Release Date:** n/a  
**Review Release Event:** n/a  
**Review Transfer Date:**  
**Review Withdrawn Fields:** n/a  
**Secure:** OPEN  
**Status:** NATIVE  
**Subject:** ICNAF SPECIAL MEETING, ROME, JAN 21-26  
**TAGS:** EFIS, OCON, XN, ICNAF  
**To:** SOFIA MULTIPLE  
**Type:** TE  
**Markings:** Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 04 MAY 2006